LEGISLATIVE PRESENTATIONS OF AMVETS; AIR FORCE SERGEANTS ASSOCIATION; FLEET RESERVE ASSOCIATION; NON-COMMISSIONED OFFICERS ASSOCIATION; MILITARY ORDER OF THE PURPLE HEART; THE RETIRED ENLISTED ASSOCIATION; MILITARY OFFICERS ASSOCIATION OF AMERICA; NATIONAL ASSOCIATION OF STATE DIRECTORS OF VETERANS AFFAIRS; AND VIETNAM VETERANS OF AMERICA

> THURSDAY, MARCH 12, 2009 United States

> > Committee on Veterans

House of

Committee on Veterans

Senate,

Affairs,

joint with

the

Representatives,

Affairs,

Washington,

D.C.

in

The committee met, pursuant to notice, at 9:36 a.m.,

Room 106, Dirksen Senate Office Building, Hon. Daniel K. Akaka, chairman of the committee, presiding.

Present: Senators Akaka, Webb, Begich, Burris, and Burr. Representatives Filner, Perriello, Teague, Buyer, Bilirakis, and Roe.

OPENING STATEMENT OF CHAIRMAN AKAKA Chairman Akaka. This hearing of the United States

Senate Committee on Veterans' Affairs will come to order. Good morning and aloha to all of you who are here this morning. I am very, very pleased to join all of the leaders of the Veterans Affairs Committee, Chairman Filner and Ranking Members Buyer and Burr, and my colleagues on the committee, in welcoming all of you here for this important

event.

All of the organizations testifying before us today have proud traditions of public service. Your tireless

advocacy on behalf of our nation's veterans and also their families are truly honorable and I want to applaud all of you this morning. Meeting with all of you regularly is so valuable to us to hear your views on important issues facing our nation's veterans and to help us craft an appropriate budget for VA. These committees rely on your concerns and agendas for the coming year. Two weeks ago, the President announced his budget. Among other things, it proposed \$55.9 billion for the VA in discretionary spending, an increase of \$5.6 billion over fiscal year 2009 spending. This amount is by all measures significant and close to what AMVETS and its co-authors and supporters recommended in the Independent Budget Fiscal Year 2010. In fact, the Senate Committee on Veterans Affairs held a hearing two days ago on the Department of Veterans Affairs fiscal year 2010 budget proposal. We heard testimony from Secretary Shinseki and several VSOs, including AMVETS and Vietnam Veterans of America. I have said this many times and will say it again. Veterans benefits and services are a cost of war and must be understood and funded as such. I am pleased that President Obama, who served on this committee last year, understands and shares that view. Last month, I reintroduced bipartisan legislation to secure the timely funding of veterans health care through advance appropriations. Too often, VA medical care funding is subject to delay and uncertainty, hampering budget planning and threatening health care quality for wounded and indigent veterans. This situation must end. As Chairman of the Senate Committee on Veterans

Affairs, I am determined that veterans must receive quality benefits and quality services. Caring for our troops when they return home is critical. We must provide the best health care. Anything else is a breach of our fundamental obligation to those who wear and have worn our nation's uniform. We must fairly compensate veterans for their injuries, including invisible wounds of TBI and PTSD. We simply must in this time of war ensure that VA has the resources it needs to carry out these missions. Accessing the families of veterans is a key part of the successful and seamless reintegration of veterans into their communities. Family members are often the primary caregivers for injured veterans and steps have been taken to reach out to these families in recent years, but much work still remains. We have done a great deal together to work on disability compensation. Timely and accurate processing of disability claims and appeals remains problematic. Restructuring of the disability compensation system, including consideration for the loss in quality of life, will be an important issue in this Congress. Claims and appeals processing is an area on which we will also continue to focus. As one who knows firsthand how valuable the G.I. Bill is and who worked to secure passage of the new Post-9/11 G.I. Bill into law, I am working to make certain that the new G.I. Bill is implemented in a timely manner and as smoothly as possible. In closing, I again thank each of the national organizations represented here this morning and their members for their service and dedication to our nation and its veterans. I look forward to your presentation today.

And now, let me call on Chairman Filner. As you know, this is a joint hearing of the Senate and the House, and let me call on Chairman Filner for his opening statement. OPENING STATEMENT OF CHAIRMAN FILNER Chairman Filner. Thank you, Mr. Chairman. It has not only been a great honor to work with you, but it is a great joy, so it is great to be here with you again and to have all of you here. We couldn't do our job, I think, without you. You and your members keep us informed of what is going on and your Washington folks certainly keep us on our toes with legislative information and suggestions, so thank you for what you do every day. Senator Akaka put the budget submission that we have already had from the President, I think, in the proper The President's budget follows the 110th context. Congress, where we added almost \$17 billion to the budget for our veterans, the highest increase in history, and the President's budget is the first time, I think, in the history of the Independent Budget when his number actually exceeded what the Independent Budget had done. So not only do we have a five-year increase of \$25 billion, but I think the numbers are good. We are submitting our views and estimates to our Budget Committees this week, or today, I think, and we are going to call for an even slightly higher number, about \$800 million more, to make sure that the job is done for all of your members and all of our veterans. I do want to just make a few comments, having read your testimony, having talked with you over the years. Many of

you have as your first priority the so-called advance or forward funding to make sure that this health system gets its funding on time. Otherwise, we have rationing of health care. You can't hire people, you can't buy equipment, you can't plan. The Senator said his commitment, and we are going to be jointly working on advance or forward funding together. In addition, you know the claims backlog is just a It is an insult to our veterans. disgrace. I think we have to do more than what Secretary Shinseki called in his testimony. He is using brute force now with hiring more and hiring more and hiring more, but we know that it takes years to train people. The backlog continues to grow. Other people leave. I think we need a real radical slashing of the red tape involved. As far as I am concerned, if a veteran submits all the medical data with the help of a certified Veteran Service Officer, we should accept the claim subject to audit, as the IRS does and allows you to get a refund check within three Why not do that with the VA? weeks. And lastly, we cannot ever underestimate the need for the mental health care of our veterans. The VA is world renown for its physical care. We are trying to catch up with demands that both the older and newer veterans have made on mental health. I am not sure we have caught up yet and we have got to do a better job, both in evaluating for mental health, getting rid of the stigma that somehow is attached to it, and get all our veterans to understand that this is as important as physical health to treat. So I am looking forward to your testimony. I am

looking forward to working with you in the coming year. It looks like our budget is going to be sufficient and helpful and able to meet all the demands and we are going to work with you to make sure that money is spent wisely. Thank you, Mr. Chairman. Chairman Akaka. Thank you very much, Chairman Filner. I would like to call on our Ranking Member of the Senate, Senator Burr, for his opening statement. OPENING STATEMENT OF SENATOR BURR Senator Burr. Aloha, Mr. Chairman. To my House colleagues and friends, we welcome you. Mr. Chairman, I would like to welcome all of our witnesses today. A special welcome, though, to Charlie Smith from my State of North Carolina. I want to extend my genuine thanks for the work you do on behalf of our veterans in the State of North Carolina, more importantly across the country for all of you. We had an opportunity this week to have General Shinseki testify for the first time, a great American hero, somebody I think will be a great leader of the VA, but more importantly, an outspoken advocate on behalf of veterans. And I shared with him at that hearing that I was concerned when I looked at the budget projections for the out years that we have a very aggressive intent on the part of the VA, and that is to absorb over some period of time 550,000plus Priority 8s that we know with a 100,000 troop draw-down in Iraq that some will transition from active duty to the private sector. They will become part of the VA. We have got very aggressive programs to increase the quality of the delivery of health care and it is impossible for me to look out in those out years and see that a 2.2

percent increase is sufficient, and I believe that that is what Congress is supposed to do. We are supposed to look out further than the 12 months before our nose and ask the right questions and see if they align with the plans. In this particular case, hopefully we will work with General Shinseki to try to rectify what I think is a shortfall on the projections. These hearings give us an opportunity to hear firsthand accounts of what challenges veterans face today, what benefits and services aren't working well and what are working well, and more importantly, where improvements are This insight, together with feedback absolutely needed. from our constituents at home, help to guide our efforts to improve the lives of veterans, and more importantly their families across this country. In recent years, we have made many improvements to the services for veterans. As your testimony has stated, we will still have many challenges that need the attention of our legislative and oversight duties of this Congress. Among the concerns raised in your testimony is the need to provide VA with a timely, predictable, and sufficient budget. I commend you that every organization that has come up has been focused on that issue. That is why I am pleased to have joined Chairman Akaka in cosponsoring the Veterans Health Care Budget Reform Transparency Act. This bill will allow the VA to plan its health care budget in two-year cycles through advanced appropriations and hopefully will lead to new transparency in the budget process. In short, it will bring a much-needed change that veterans deserve, if, in fact, our projections for the out years are indicative of what the actual cost is going to be.

Your testimony also highlights the need to improve VA's claims processing and appeals system. As we all know, the system takes far too long, frustrates too many veterans, including veterans from North Carolina, which is a sizeable number. So I hope we can work together to find common sense solutions that make this system work better for veterans and their families, both now, and more importantly, in the future. Also, many of you have stressed the need to ensure that wounded service members experience a seamless transition from active duty to civilian life. I share that goal and welcome your input on how we can make that a reality for the brave men and women who have served and sacrificed on behalf of our country. As we collectively work on these and other important issues affecting our nation's veterans, we should keep in mind that just funding programs doesn't go far enough. We must make sure that these benefits and services are meeting the needs of our nation's veterans and their families and are actually improving their lives. I am committed to working with my colleagues on both sides of the aisle and both sides of the Hill to make sure we accomplish this. I want to take this opportunity to apologize to our witnesses today, because when I conclude in just one minute, I am the fortunate Senator who I am going to sneak out. represents an individual who has been chosen by Extreme Makeover, the ABC TV show that builds houses, to have a family that is the recipient this week of the efforts of that show and the volunteers throughout Northeastern North Carolina that are constructing that house. Jeff Cooper happens to be a Gulf War veteran. He has quite a story, and

I am going to leave here to go spend some time with him before they return to North Carolina to see their new home. It is no longer a double-wide that leaks and is rotted at It is a house that his neighbors built, the foundation. recognizing not only his contribution to the community, but the sacrifice he has made to his country. It is vitally important that we not forget on this committee something that I think most of you remember every day. This is about how well we perform our job, and that is judged by how that impact affects our veterans. At the end of the day, it is outcome that matters. We do have the best health care system in the world. It can get better. We can make sure nobody falls through the cracks. We can accomplish that. We can't accomplish it unless we work collectively together. Mr. Chairman, I am committed to do that with you and with the other members. I thank you for your testimony today. Chairman Akaka. Thank you very much, Senator Burr. Let me call for the opening statement of the Ranking Member of the House committee, Congressman Steve Buyer. OPENING STATEMENT OF MR. BUYER Mr. Buyer. Thank you. Thank you, Chairman Akaka, Chairman Filner, and my good friend, Richard Burr, and members of the committee. To the Commanders, Directors, and Presidents, thank you for being here this morning. I would like to touch on a few areas, and before I proceed, let me also thank the leadership of your auxiliary who are with you here today.

Since my mother was the President of the Indiana

Auxiliary,

I know they all make you look pretty good.

I would also like you to acknowledge the hard work of my staff, who is sitting behind me and many who are not The reason I am asking you to acknowledge them is here. during the Christmas holidays, while a lot of people were enjoying their families, I put them to work. I embraced the tone and the words by then President-Elect Obama. I put them to work to pour through our budgets and attempted to write what I would call a bipartisan letter. Yes, I am a Republican, but what I sought to do was to take this letter, put a proposal to then President-Elect Obama, and I had two sides to it. One side was, I know my Democrat colleagues love to do public works, so I had them pour through all of the construction projects and work with the VA on what time lines could we move up, what monies could we spend on nonrecurring maintenance, and we did that and we came up with just under \$1 billion. As you know, I am a huge advocate of the National Shrine Program to increase the standards of our military cemeteries, so we put \$50 million for the cemeteries, not for new construction, but for the maintenance issues. We also added some renewable energy projects, roof replacements, things like that. One of them is a geothermal, some photovoltaic, and that is one side of the letter. The other side of the letter, I said, okay, now let us create entrepreneurs and let us reinstitute the loan quarantee program within the VA that expired in 1986. We have a new wave of veterans coming back from wars and we need to bring this back, a \$2 billion request. What happened? Well, I should have been prepared for

this. My Democratic colleagues loved my Democrat ideas and they canned my Republican ideas. So they set aside the \$1 billion for entrepreneurs and they accepted the public works side of the bill. That was unfortunate. I am glad that they advanced the time lines and all, but I was disappointed that we didn't take the \$1 billion for the creation of entrepreneurs because we have a lot of great veterans that could have benefitted economically from that. So I have reintroduced that as a stand-alone bill. I also have an idea. The idea is that some years back, I created the Economic Opportunities Subcommittee, and I am appreciative that Chairman Filner kept that as a separate subcommittee. So my idea is to create a fourth administration within the VA, and I have got a bill here, and I am going to send it over to Chairman Akaka and to Mr. Burr, and I would like for everybody to really go through What I am hoping to do here is to create a fourth this. administration of economic opportunity within the VA. So there are some of the programs, take homeless, for example, and vocational rehabilitation that come under the Health Administration of discretionary. Let us move that over, and with a laser beam, let us focus on the economic opportunities. I am exhausted by our comrades somehow defining their quality of life from a bottle, and then we end up dealing with the consequences. So if we work really hard and if we can do the sub-acute care, even that much better, and we get them into a job that can sustain their life and increase their quality of life, that is extremely important. And to

be able to do that and put the housing programs and things under that, I would like for all of you to take a good look at this idea. The other thing I would like to touch on is the disability system. Now, let us do a time out here for a We all talk about the problems of the disability second. system. So a few years ago, I asked Rick Weidman to get together with some other of the VSOs and we put together а working group, began to focus on a lot of the challenges within the system. While he was doing that, the House and Senate put together the Disability Commission. On top of that, we had then Dole-Shalala. Then Mr. Burr and I, we introduced legislation. Wow, did I learn about the third rail within the veterans' community. Wow. Don't step forward and come with an idea on how to cure the VA disability system. It is almost like it is okay for dog to be kicked. Everybody gets to kick it so they can pound their chest and look good, but who is stepping forward here with solutions? You can't just throw money and people at it. So Mr. Burr and I, we stepped forward with an idea. Where are the ideas? Now, I have met with the Secretary and I have had the same conversation with him about where are the ideas, and we will give him some running room, but we need to stop talking about the problem and we need to move toward a solution. So I am really anxious to look at ideas. The other one you need to keep your eyes on is the implementation of the new G.I. Bill. Now, when this bill was coming along, we were working on a different proposal and then we got big-footed. Those of us that had some concerns about the details of a bill--this bill should have

gone through regular order. It could have had some really good improvements made with regard to the details of the bill. But now as we are moving to the implementation, we have got challenges. Those challenges could have been worked out. So now this implementation, the VA, they have got a huge ramp-up in front of them and they have got some IT challenges. And so with the Secretary to talk about, we are going to be doing it by hand supplemented by IT, and he is trying to figure out how he does the IT then into the future for full implementation. Blah, blah, blah. That is what I call We have got to be doggone careful, and I welcome that. your scrutiny. I welcome your oversight on this, because I am scared. I am scared here because there are a lot of claims that are going to be coming quickly on the new G.I. Bill, and if we don't get this right, there are going to be a lot of upset veterans in the country. So we had better be really careful with regard to the implementation. A couple other things I will mention and then I will vield back. I am working with Mike Michaud, and I look forward to working with other members of the committee on how we are building these new VA hospitals. We need to incorporate our renewable energy portfolios and looking at the building envelope on how we do these buildings with regard to energy efficiencies. And the last one I want to mention to you is--well, two things. Mr. Walz and I are going to introduce a bill to increase the baseline for DIC. It is really unfortunate. We talk about taking care of widows and orphans, but really do we take care of widows and orphans? We don't. I went out there. I did a quick assessment and said,

okay, with regard to the States and workers' compensation and Federal employees. Now, think about this picture when you were on active duty. You are at the depot and you are working on the tank and right next to you is a Federal civilian employee. Two of them go down. The gunnery sergeant goes down and is killed along with a Federal civilian employee. The widow of the Federal civilian employees receives 55 percent of his pay and that gunnery sergeant who went down, his wife receives 12 percent less. That is not right. So we are going to put an initiative here to create equity in the systems to make sure that the widows of those who wear the military uniform are taken care of. The last is, please, I mentioned about the cemeteries. We have got three standards of cemeteries, and that is unfortunate. The Battlefield Monuments Commission, they set the standard in the world. You have been there. You have seen that. The VA has theirs. What you may not realize, the Department of Interior, they have also two active cemeteries that veterans are buried in, one in Tennessee and one at Andersonville in Georgia. Their standards need to be brought up, and if they are not going to be brought up, I am going to work with members of the committee here and I have proposed that the VA take over the administration of those two cemeteries. We are not going to have three-tier standards of our national cemeteries. With that, I will yield back. Thank you, Mr.

Chairman.

Chairman Akaka. Thank you very much, Representative

Buyer. I am going to introduce the panel and ask for your testimony. Following that, I will call on the members for their opening statements, other members of the committee, and then we will move into questions. This morning, I want to introduce John Chad Hapner, National Commander of AMVETS. The committees will hear also from Senior Master Sergeant Robert H. Price. He is Director of Military and Government Relations for the Air Force Sergeants Association. We will hear from Master Chief Joseph L. Barnes, who is the National Executive Director of the Fleet Reserve Association. Then we will hear from Sergeant Major Gene Overstreet. He is the National Commander for the Non-Commissioned Officers Association. Next is Colonel Jeff Roy, the National Commander of the Military Order of the Purple Heart. We will hear from Master Sergeant Charlie L. Flowers is the National President for the Retired Enlisted Association. Next, Colonel Robert F. Norton, the Deputy Director for Government Relations for the Military Officers Association of America. We will then hear from Charles F. Smith, President of the National Association of State Directors of Veterans Affairs. And finally, we will hear from John Rowan, National President of the Vietnam Veterans of America. A warm welcome to all of you. Mr. Hapner, will you begin, and then we will move down the table in order. Ι ask each of you to keep your testimony to five minutes. Your prepared remarks will, of course, be made part of the hearing record.

Mr. Hapner?

STATEMENT OF JOHN CHAD HAPNER, NATIONAL COMMANDER, AMVETS Mr. Hapner. Good morning, Chairman Akaka, Chairman Filner, Ranking Member Burr, Ranking Member Buyer, and members of the Senate and House Veterans Affairs Committees. I am John Chad Hapner, National Commander of the AMVETS, and on behalf of the AMVETS, the AMVETS Ladies Auxiliary, the Sons of AMVETS, and our other subordinate organizations, Ι thank you for giving us the opportunity to present our legislative agenda for 2009. Before I lay out our AMVETS agenda, I want to address an issue that is of great concern. There is speculation in the VA that the VA will be again billing third-party insurers for service-connected disabilities. AMVETS will vehemently oppose this concept if it is introduced. First and foremost, AMVETS advocates for the veterans a health care system that is sufficient, timely, and predictable. I want to personally thank Chairmen Akaka and Filner for introducing the Veterans Health Care Reform and Transparency Act of 2009, and I also want to thank the members of both committees who have cosigned on the legislation and made it a strong bipartisan bill. For those who still have questions and concerns about advance appropriations, AMVETS looks forward to discussing possible improvements to these bills as the legislative session moves

forward.

We must remember that the spirit of this legislation

is

to provide the VA health care system with sufficient health care budgets that will allow the VA to fully serve our sick and disabled veterans. Sufficient funding is not enough. It will take timely and predictable access to funds for health care systems to work effectively. We cannot expect the VA to plan for and care for our veterans' needs when there is no real deadline for a budget approval. Transitioning from military life to civilian life often comes with difficulties. Including the idea of a seamless transition is providing educational benefits for those who served. Education continues to be a top priority with the AMVETS. AMVETS praises the passage of Post-9/11 G.I. Bill We also recognize an issue that endangers Chapter 33. its implementation, add confusion to an already complex benefit and place a wedge in the parity between the new program and the Montgomery G.I. Bill Chapter 30 and REAP Chapter 1607 benefits, which remain in some cases the only benefits with which a serviceman may qualify. Allowing competing benefits will cause great portions of veterans to receive a benefit that is less strictly based on the type of educational program he or she pursues. AMVETS supports combining the Montgomery G.I. Bill Chapter 30 and REAP benefits from Chapter 1607 into Chapter 33 of the Post-9/11 bill. Consolidation will simplify the benefits, eliminate the need for service members to buy into the Montgomery G.I. Bill, not knowing which benefit will be needed when the service members or the veterans are prepared to attend an educational program.

Currently, military personnel are required to complete a pre-deployment health assessment. This two-page questionnaire consists of general information, such as name, gender, service branch, component, pay grade, as well as eight health-related questions. AMVETS supports the development of a comprehensive pre- and post-deployment health care assessment. The current assessment asks pointed questions and rely on the service members to, in effect, evaluate their own mental health. A more thorough assessment will help raise red flags on issues that could be precursors to destructive behavior. The Department of Veterans Affairs, in conjunction with the Department of Defense, need to create a reintegration program or de-boot camp to help service members and their families reenter civilian life. AMVETS has outlined the issues and subjects that need to be covered during a weeklong reintegration program. They include a complete mental health care screening for the service members, enrollment into the VA health care system, schedule appointments for veterans who are determined by health care providers to need further mental or physical treatment, benefit explanations, seminars for the service members and his or her spouse, seminars specifically for spouses as well as ageappropriate day care for dependent children. Compensation claims development and adjudication is complex and time consuming. Inadequately trained employees fail to recognize claims that are adequately prepared and continue to develop claims that are ready to be rated. When the VA notifies a claimant that he or she can submit a private medical opinion, they do not explain what element makes the private opinion adequate. Also, the employee work

credit system is an ineffective measure of productivity. It measures productivity allowing for credit to be given regardless of the quality of the claim. The VA should undertake an extensive training program to educate its adjudicators on how to weigh and evaluate medical evidence. In addition, to complement recent improvements in their training programs, VA should require mandatory and comprehensive testing of the claims process and the appellate staff. To the extent that the VA fails to provide adequate training and testing, Congress should require mandatory and comprehensive testing and under which the VA will hold trainees accountable. The VA must establish a quality assurance program, an accountability program that would detect, track, and hold responsible those VA employees who commit errors by simultaneously providing employee motivation and achievement of excellence. Mr. Chairman, this concludes my testimony and I look forward to working with all of you to ensure the longterm stability of our veterans programs. Again, I thank you for extending me the opportunity to appear before you today and I thank you for your support of our veterans. I hope all of you will be able to join us tonight for our annual Congressional reception and Silver Helmet presentation to the Honorable Chet Edwards of Texas, to be held in Room B-338 of the Rayburn Office Building from 6:00 to 8:00 p.m. tonight. This concludes my testimony and I will be happy to answer questions if you have any. [The prepared statement of Mr. Hapner follows:]

Chairman Akaka. Thank you very much, Mr. Hapner.

Now we will hear from Senior Master Sergeant Robert

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Price.

STATEMENT OF SENIOR MASTER SERGEANT ROBERT H. PRICE, U.S. AIR FORCE (RET.), DIRECTOR,

MILITARY

AND GOVERNMENT RELATIONS, AIR FORCE SERGEANTS ASSOCIATION

Sergeant Price. Chairmen Akaka and Filner and distinguished committee members, on behalf of the 125,000 members of the Air Force Sergeants Association, thank you for this opportunity to offer the views of our members on the fiscal year 2010 priorities of the Department of Veterans Affairs.

How a nation fulfills its obligations to those who serve reflects its greatness. How we treat them also influences our ability to recruit future service members. Simply speaking, if we want to keep good people in the military, it is important that our country live up to the commitments made to our veterans, the role models for today's force and tomorrow's. Therefore, it is important that this committee view American veterans as a vital national resource rather than a financial burden.

This morning, I would like to address the new G.I. Bill, DOD-VA joint ventures, support for State veterans homes, and women's health care.

As a member of the Military Coalition and the Partnership for Veterans Education, we strongly recommend you make technical corrections to the Post-9/11 Veterans

G.I. Bill that needs to be done prior to ensure its smooth implementation this August 1. We as a government give them a one-time chance to enroll in the Montgomery G.I. Bill during basic training. The Department of Defense charges them \$1,200 to enroll at a time when they can least afford it as enlisted members. Service members are even offered an opportunity to increase their education benefit by paying an additional \$600. These service members who have not utilized the Montgomery G.I. Bill will now have to wait until their Chapter 33 entitlements are exhausted before they will be allowed to receive a refund on their Montgomery G.I. Bill contributions. Under current law, those who have contributed the additional \$600 will not have the money returned to them at all. This is unacceptable. Our recommendation is that the service members who choose to enroll into Chapter 33 benefits receive an immediate

refund

of unused portions of their Montgomery G.I. Bill entitlement.

As we continue to look at DOD-VA joint ventures, one area where a joint venture would benefit from this is the Colorado Springs, Colorado, area, which is undergoing a large growth of beneficiaries due to the BRAC process. There are simply not enough medical treatment facilities

to

take care of this growth. They are stretched to the max

now.

Another contributing factor in this growth is the desire of veterans who want to remain in the area after the completion of their military service. We urge these committees to encourage aggressive joint DOD-VA efforts to alleviate potential problems, as in the Colorado Springs area, prior to 2011 and the full implementation of the 2005 BRAC decisions. We ask you to exercise close oversight to ensure such arrangements are properly handled. Continued support for State veterans homes. Onehundred-and-forty State-run veterans homes serve about 32,000 former service members. These homes are good Federal investments, since the States provide funding for twothirds of the total operating cost. With current military activities, our nation will bear the burden of a generation of service members who have been inflicted with severe disabilities who will need a health care environment in which to live. Recognizing this, we must be prepared to

	fund, build, and maintain significantly more facilities	
than	we have today. Unfortunately, many families will have to make a difficult decision to placed their loved ones in a	
	veterans home.	
	It is absolutely necessary that our nation's leaders ensure there is room for them and quality care is	
availa		
	We must plan now, not later. We must determine funding	
now,		
to	start building now, and become proactive in our approach	
this	provide long-term care for the next 50 to 75 years for	
	generation of service members.	
	In order to completely satisfy the State veterans	
home		
be	need as it exists today, an additional \$1 billion would	
	needed immediately. For that reason, although it comes	
up		
	short, we concur with the Independent Budget request that \$250 million in grants be provided to States in fiscal	
year		
	2010.	
	As the care for women veterans health care	
increases,		
	we applaud the actions of these committees along with legislators like Representative Stephanie Herseth-Sandlin for championing women's health care issues in recent	
years.		
yearb.	The unique health challenges by women veterans must be	
met	The antique heaten chartenges 27 wemen vecerane mase 20	
	with a higher sense of urgency from Congress. As the	
number		
	of women veterans increases, the VA must be funded to	
	increasingly provide the resources and the legal	
author	-	
	to take care for female-specific health care needs.	
	The Airmen's Creed has three lines in it and it	
	explains it all here. They will never leave an airman	
	behind, they will never falter, and they will never fail.	
	Therefore, the Air Force Sergeants Association will never	
	fail them, falter them, nor leave them behind.	

In closing, Mr. Chairman, I would like to recognize the Active Duty Air Force Enlisted members here today to stand up before you as they witness this very important hearing in which the outcomes of this committee will affect their lives forever It is an honor to have them here today with us. They have sworn an oath to defend this nation and they have done hell of a job. My desires and hopes are our nation will not fail them and follow their servicemen and women as they preserve our valued and hard-gained freedom for over 317 million Americans today. Thank you, sir. [The prepared statement of Sergeant Price follows:] Chairman Akaka. Thank you very much, Sergeant Price. And now we will call on Master Chief Joseph L. Barnes. STATEMENT OF MASTER CHIEF JOSEPH L. BARNES, U.S. NAVY (RET.), NATIONAL EXECUTIVE DIRECTOR, FLEET RESERVE ASSOCIATION Chief Barnes. Distinguished Chairmen, members of both committees, thank you for this opportunity to present FRA's legislative goals. My name is Joe Barnes. I am the FRA's National Executive Director and I am representing F. Donald

Mucheck from the great State of South Carolina, who is serving as FRA's National President. He is unable to be here today. Accompanying me are John Davis, FRA's Director

of Legislative Programs, and Chris Slawinski, our National Veterans Service Officer. A primary and major concern for FRA is ensuring that wounded troops, their families, and the survivors of those killed in action are cared for by a grateful nation. This includes adequate and sustainable funding to ensure quality health care, support, and benefits, medical and prosthetic research, and a smooth, seamless transition for veterans transitioning from DOD to the VA for care. There is progress towards these goals and FRA appreciates the strong support from these distinguished committees in achieving this. Enhanced DOD and VA cooperation is essential and the disability evaluation system pilot program reflects progress is simplifying the disability evaluation process for wounded, injured, and i11 service members. Sharing information and resources between the Departments is essential to the seamless transition process, and FRA salutes Secretaries Gates and Shinseki for serving as interim Co-Chairs of the Senior Oversight Committee associated with this process, something that sends a powerful message about the committee and its mission. Given the scope, importance, and complexity of associated challenges within the DOD and VA, FRA believes the SOC should be made permanent and that continuing Congressional oversight is essential. FRA salutes Chairmen Filner and Akaka and other members of the committees for championing important legislation and scheduling hearings on a number of key issues. The Veterans Benefits Improvement Act and Post-9/11 G.I. Bill were both

enacted last year, and recent legislation sponsored by both Chairmen in the House and Senate would authorize advance appropriations for the VA medical care. Despite these and other initiatives and enactment of the Wounded Warrior Assistance Act as part of last year's defense authorization, the VA disability and health care systems are still overwhelmed and more needs to be done, particularly with regard to reforming the disability rating system, expanding implementation and interoperability of electronic medical records, and providing care and support from service members suffering from PTSD and TBI. In addition to improving the VA funding process through advanced two-year budget authority and improving claims processing problems, other top 2009 FRA priorities are opposition to enrollment fees for Priority 7 and Priority Group 8 beneficiaries for care in VA health care facilities, ensuring implementation of the Post-9/11 G.I. Bill by August 1, 2009, and eliminating Agent Orange claims restrictions for Blue Water veterans who served off the coast of Vietnam. A Post-9/11 G.I. Bill inequity is that recently retired and soon-to-retire career personnel who meet eligibility requirements are unable to transfer benefits, compared with active duty personnel with significantly fewer years of service who can do so, and many of these personnel are expressing frustration to FRA about this. FRA appreciates and strongly supports increased VA funding in the President's 2010 budget outline, including additional health care funding, support to further open enrollment for Priority Group 8 veterans, and attention to concurrent receipt of disability compensation and retired pay for more disabled military retirees.

Medical and prosthetic research funding is essential

sustaining state-of-the-art prosthesis and world class medical care for our wounded warriors. It is especially important to ensure adequate and sustainable funding for these programs in 2010 and beyond.

FRA also continues its advocacy for authorization of

VA

to

Medicare subvention, full concurrent receipt of military retired pay and veterans disability compensation for all disabled retirees, and reform of the Uniformed Services Former Spouses Protection Act. Other issues are also addressed in our full statement.

Distinguished Chairman, in closing, allow me to

again

express the sincere appreciation of the Association's National President, National Board of Directors, and our members for all that you and the members of both the

House

and Senate Veterans Affairs Committees and your outstanding

staffs do for our nation's veterans. Thank you.
[The prepared statement of Chief Barnes follows:]

Chairman Akaka. Thank you very much, Master Chief Barnes.

Now we will hear from Sergeant Major Gene Overstreet.

STATEMENT OF SERGEANT MAJOR H. GENE OVERSTREET, U.S. MARINE CORPS (RET.), NATIONAL COMMANDER,

NON-

COMMISSIONED OFFICERS ASSOCIATION

Major Overstreet. Aloha, Chairman Akaka and

Chairman

Filner and Ranking Member Mr. Buyer and to all our distinguished members of this committee. My name is Gene Overstreet. I am the President of the Non-Commissioned Officers Association, and accompanying me today I have

Chief

Master Sergeant Richard Snyder, United States Air Force, Retired. He is our Executive Director of Legislative

Affairs in the Washington area. Also is Master Sergeant Matt Daley, United States Army, Retired. He is also our Military Affairs. I am pleased to see that we recognize all the active duty men and women that are here this morning. Once again, I think that is great that they are here because they are veterans and they are going to be in the same place we are here in a few years and I think it is very important that they see how this system works and what is important to them and how they pass it along to their constituents out there. The Non-Commissioned Officers Association represents enlisted service members of every stage of their military life, from the first enlistment to the playing of taps. Т further point out that the Association has been involved in all of their lives, the quality of life of today's men and women that grow up in and around the military, and including their dependents. We literally have been with them providing a broad cradle-to-grave membership services. A representation before this committee and others is what we do for our members. This is an all-service, all-component, and allenlisted base membership, which makes it unique amongst our colleagues. We are the voice that seeks comprehensive legislation agenda for those who cannot speak for As you know, there are countless thousands themselves. of veterans out there that will never have the opportunity to speak to America, that is you, addressing their concerns to you as members of the Veterans Committees from the Senate and the House. We speak for the patriots whose services and sacrifices preserve and provide the freedoms that are

enjoyed by all Americans. First, NCOA is most appreciative to you of the Veterans Committee of the 111th Congress because you have hit the ground running ever since you have been sworn in and we recognize that you are fully engaged and continue with the legislative actions. On behalf of America's veterans, I am here to say for them, thank you for your consideration because there are a bunch of grateful veterans out there that never get a chance to say thank you for what you are doing for them, and they know what you are doing for them and they appreciate that. Mr. Chairman, I want to thank you for accepting our written testimony. Within the written testimony it lines out all of our concerns for this coming year. However, in light of the time that I have remaining here, I would like to just point out a couple of things, if I may. We applaud the recent news release from the administration's proposal for a \$113 budget. Two pages of announcements provide the big picture. It is great. Obviously, there weren't that many specific agendas in there, but with \$113 billion, that looks very good to us. NCOA appreciates the early release and the information that reflects a 15 percent increase over the previous year's The budget numbers appear to be aligned with the budget. Independent Budget recommendations for 2010. The Association fully supports that budget. NCOA is a supporter of the two-year budget for the VA. The budget proposal is not only widely endorsed by veterans communities and veteran committee leadership. It is easy for us to recall President Obama's support for the twoyear concept, and his nominee announced, General Shinseki, before the Senate Veterans confirmation hearing, he specifically pointed out that he supports that concept. However, it

appears now that no one is talking about that. As a matter of fact, in the President's remarks, he doesn't say anything about that and I don't see anything like that in General Shinseki's remarks, as well. I quess the bottom line is this. We need a timely budget, whether it is going to be a one-year budget or whether it is going to be a two-year budget. We all know that we need that budget. With the time remaining, I would just briefly touch on a couple of things here. For the last two years and for every year that I have been here, I think one of the big things that we talk about is the backlog of claims. How do you fix that backlog of claims? I don't have to tell you. You have heard this many times. You know how to fix it. Yes, we need qualified people. We need the people that are qualified to process those claims. And also, we need to implement that computerized technology that we are talking We need it up and running. about. A couple of other things that I would mention to you. Increase the disability rates across the board, for the same conditions, the same rating and the same compensation, across the board. Let us make it fair for everyone. We are also concerned about the implementation of the Post-9/11 G.I. Bill. We think it is a great G.I. Bill. Once again, we would ask that the committee provide oversight to ensure that the program goes as advertised. Surviving spouses, first, I am glad to see that we are

talking about DIC and SBP benefits. I would suggest another

thing to allow our surviving spouses to remarry at age 55.

Third, NCOA fully supports the increased DIC benefits for surviving spouses. A couple of other things that I would mention is the medical for our women. We need to expand that in our VA facilities since we have more women coming on each and every day. In conclusion, Mr. Chairman and distinguished members of the committee, I thank you for the opportunity for the Non-Commissioned Officers Association to present our 2009 legislative goals. The Association looks forward to working with you and the joint committee to improve the lives of the nation's veterans, their widows, and their children. Thank you. [The prepared statement of Major Overstreet follows:] Chairman Akaka. Thank you very much, Mr. Overstreet. Now we will hear from Colonel Jeff Roy. STATEMENT OF JEFF ROY, NATIONAL COMMANDER, MILITARY ORDER OF THE PURPLE HEART Mr. Roy. Good morning, Chairman Akaka, Chairman Filner, Ranking Member Buyer, and members of both committees. I am Jeff Roy, National Commander of the Military Order of the Purple Heart. It is certainly an honor and a privilege for me to represent my members here today. I would just like to draw your attention to several items that we have in our written testimony. First is the elimination of the SBP DIC offset. To the MOPH, this is another one of those issues that makes absolutely no sense

under the current law. Survivor benefit receipt income is reduced dollar for dollar by the amount of compensation from

	the DIC, which provides flat monthly payments after
servic	e-
	connected death of a veteran. Many military retirees voluntarily pay premiums for SBP coverage with the reasonable expectation that their survivors would receive what was due them. This is not happening. Survivors of retirees upon eligibility of DIC lose a majority and on occasion the entire amount of the SBP monthly annuity. Recently, I had the chance to visit several Gold
Star	
learn	families and widows in Kileen, Texas. I was able to
	firsthand the impact that this legislation has on these families. They are dealing with the emotional loss of a
of	loved one and now must deal with the financial realities
	having lost their spouses and adjustment to an outside world. The impact on these families is enormous and one
not	expected when their families paid into the SBP coverage. These patriots did so with the full expectation that
their	loved ones would be provided for. We are not living up
to	10104 0HOD WORLD DO PLOTIADA 1010 HO ALO HOD 1101HY AP
	<pre>that expectation. These surviving family members have difficulty bringing up their families in this trying economic time and we are placing billions of dollars into economic stimulus packages while at the same time we are placing surviving military families in economic hardship. Now is the time to correct this inequity. MOPH supports and urges Congress to support and pass H.R. 775, which would right this wrong, and we also support the efforts of Senator Bill Nelson of Florida, who is introducing S. 535. Additionally, we would like to talk about the lack</pre>
of	
	VA infrastructure in the stimulus package. The MOPH was disappointed in the legislation that was signed into law
by	the President in that it did not include funding for the
VA	and veteran-related items. The VA received \$1 billion
for	medical facilities non-recurring maintenance, even though
	medical factifices non-recutifing mathcenance, even chough

the VA has identified a \$5 billion backlog in needed repairs, including energy efficiency projects at its 153 medical facilities. The VA has projects that are ready to commence and there are many needed medical facilities, such as the VAMCs at Denver, Louisville, and New Orleans, and these should be built immediately. The National Cemetery System receives \$50 million for monument and memorial repairs, and the VA has done its very best to maintain these cemeteries. Additional funds would have and would assist the VA in making sure that these projects move forward. The last thing I would like to discuss is VA rural health care. This issue of rural health care is a growing concern for many current and returning veterans not living near VA facilities. We applaud the VA and the legislature for their efforts to increase access to mental health treatment centers for many of these veterans. However, the issue goes much further than mental health because many of our veterans who are authorized health care are being denied access simply due to where they live. The MOPH does not favor the issuance of vouchers for VA health care. The voucher system is fraught with problems and is open to misuse. We believe there is a better way and one that would meet the needs of veterans and the VA rural health care MOPH recommends VA explore and consider using program. the Federal Employee Health Benefit Program as a guide. Anyplace in small town America there is a post office and

guaranteed there is a doctor and a hospital facility that accepts the Federal Employee Health Benefit Program or

probably Tri-Care, as well. We believe that if the VA would follow that system, then they would have negotiated health care at a price that the VA would know what they would be paying for each one of these specific illnesses or treatments. So we believe that this is something that should be looked at. We have thousands of veterans West of the Mississippi that do not live close to VA facilities and we need to allow for further access into the VA health care system. So this concludes my remarks for today and I would be willing to answer any questions. [The prepared statement of Mr. Roy follows:] Chairman Akaka. Thank you very much. And now we will hear from Master Sergeant Charlie Flowers. STATEMENT OF MASTER SERGEANT CHARLIE L. FLOWERS, U.S. AIR FORCE (RET.), NATIONAL PRESIDENT, THE RETIRED ENLISTED ASSOCIATION Sergeant Flowers. Chairmen Akaka and Filner, Ranking Member Buyer, and distinguished members of the committee, good morning. Chairman Akaka. Good morning. Sergeant Flowers. I am Charlie Flowers, the National President of the Retired Enlisted Association. It is an honor to appear before you and have the opportunity to discuss some of the concerns of enlisted men and women who are now serving or who have served a career in the American military. TREA is a veterans service organization founded 46 years ago to serve the needs of the enlisted men and women

who have chosen to dedicate their life and career serving in the active duty military, the National Guard and Reserve, as well as their families and survivors. In Washington and throughout our State capitols, we outlined our issues, concerns, and points of view to our elected representatives. That is what I intend to do in the few minutes I have before you. However, before we speak about legislative goals for this year, we must thank you again for the numerous successes we have seen in the last few years. The dramatic increase in the VA health care budget and this year ontime budget, the authorization to hire 2,000 new VA claims adjustors, the passage of the Post-9/11 G.I. Bill, the 20 percent benefit increase for the Montgomery G.I. Bill, and more have made the last few legislative years a very good time for American veterans. But now we must make sure that these successes are solidified. Congress and the VA need to take two actions to make sure that these accomplishments are made permanent. First, TREA wishes to join the many other voices in support of the idea of the two-year budgetary authority. S. 423 and H.R. 1016, sponsored by Chairmen Akaka and Filner, give the VA the ability to plan ahead for their hiring and maintenance for their hospitals and clinics. With a system consisting of 153 medical centers and over 730 outpatient clinics serving 5.5 million, the Veterans Administration needs to make long-term plans, not live with continuing resolutions while waiting for a yearly budget. Advanced appropriation will fix this problem. We hope that this new budget structure will solve a long-term problem.

Secondly, TREA asks you again to focus on the need to deal with the terrible claim backlog pending at the VA. TREA believes this is still the worst problem facing disabled veterans when trying to maneuver through the VA system. As of October of last year, there were 847,285 claims pending at the VA. The VA predicted that they will be adjudicating 942,700 disability claims this year, and there will be at least 100,000 appeals for their decision. These numbers are staggering. It means that a simple disability or rating case will take at least six months to decide, and there is no end on how long a complicated case may qo. The authorization to hire 2,000 new claims adjustors to handle these cases is a crucial first step, but now we and you must see that first-rate people are hired, that they are trained and supervised properly, and that the training is consistent throughout the country. I might say that TREA doubts that 2,000 more claims workers will be enough to deal with the influx. We expect that after the new Post-9/11 G.I. Bill is stood up in August, there will be a flood of educational benefit claims. And it should be noted that as of last August, over 400,000 of the 945,000 separated veterans of the War in Iraq and Afghanistan have enrolled in the VA. In these hard economic times, we can only expect that the percentage will grow. And it should not be forgotten that waiting in the same backlog are all the other veterans that retired who have served this country and dedicated their lives to keeping this nation safe. This problem needs to be finally resolved and we urge your committee to make this a higher

priority this year. TREA wishes to thank the Senate and House Committees for the honor of testifying before you once again. We are grateful for the opportunity to speak of our concerns and legislative goals. We are also grateful for the opportunity to work with you and your terrific staff throughout the year. I thank you for your time and interest, and we will be happy to try to answer any questions you may have. [The prepared statement of Sergeant Flowers follows:] Chairman Akaka. Thank you very much, Mr. Flowers. Now we will hear from Colonel Robert F. Norton. STATEMENT OF COLONEL ROBERT F. NORTON, U.S. ARMY (RET.), DEPUTY DIRECTOR FOR GOVERNMENT RELATIONS, MILITARY OFFICERS ASSOCIATION OF AMERICA Thank you, Chairman Akaka, Chairman Colonel Norton. Filner, Ranking Member Buyer, and distinguished members of the committees for this opportunity to appear before you and present the legislative priorities of the Military Officers Association of America. My name is Bob Norton, the Deputy Director of Government Relations. I am honored to represent our 375,000 members here today. Our top priority this year for the veterans health care system is approval of advanced appropriations legislation. Unfortunately, this is not in the President's budget submit for the fiscal year 2010 budget. With the growing number of returning Iraq and Afghanistan veterans and the planned

enrollment of as many as 550,000 Priority 8 veterans in the next few years, it is more important than ever to have a sustainable and predictable funding stream available at the start of each fiscal year. So we strongly support the bipartisan bills that would establish advanced appropriations in the VA. I want to speak now, Mr. Chairman, about the importance of wounded warrior transition from the Department of Defense into the VA and the lack of a system to help them make a successful transition. MOAA is very grateful that the committees have recommended additional resources for the special needs of our nation's wounded warriors, including funding for polytrauma centers, PTSD, traumatic brain injury care, and research. But there are still substantial gaps in the services provided for severely wounded warriors in the DOD and VA systems. Congress recognized this fact by extending the charter of the VA-DOD Special Oversight Committee, or SOC, until this coming December. The fact that Secretary Shinseki and Secretary Gates have jointly chaired one SOC meeting already this year, with another planned this month, is a positive But MOAA continues to strongly recommend the signal. establishment of a permanent separate joint VA-DOD transition agency--call it what you will--so that seamless transition tasks can be addressed five days a week, 52 weeks a year. An example of how the systems are not working is caregiver support. There is no coherent support for careqivers of our severely wounded veterans. In the military services, training, compensation, and support for

caregivers varies widely and there are no common standards for compensation, certification, and training. When caregivers follow their wounded warrior husband, son, daughter, mother, father, or friend into the VA, it is fair to say that there is no real caregiver system awaiting them in the VA system. To put it bluntly, there is a crying need for a coordinated VA-DOD program for the system of caregiver support. The experience of the last seven years of war should have taught us that VA and DOD can't or won't get this done on their own. That is why a separate transition agency is needed. Chairman Akaka, I appreciate your comment at the beginning about the importance of caregivers. Along these lines, we are encouraged by the introduction last week of а pilot caregiver services bill introduced by Senator Durbin, Senator Kay Bailey Hutchison, and Senators Udall and Begich. MOAA strongly recommends that the members of the committees work with your Armed Services Committees counterparts to establish a permanent Joint Transition Agency. Ultimately, it may be necessary to set up a Joint Congressional Select Subcommittee to oversee this effort. Turning now to the G.I. Bill, I want to express our deep appreciation to Senator Webb, retired Senators Warner and Hagel, and Senator Lautenberg for their leadership in spearheading their bipartisan Post-9/11 G.I. Bill legislation. MOAA appreciates the committee's continuing oversight of the new program's implementation on August 1. We recommend that the committees resume hearings on how best

to coordinate and consolidate all of the G.I. Bill programs

available so that they can achieve their maximum potential

for our veterans' readjustment and for Armed Forces recruiting and retention.

MOAA also recommends upgrading the Veterans Rehabilitation Employment Program, the Survivors and Dependents Educational Benefits, and Survivors and Dependents DIC Program. Ranking Member Buyer, we appreciate

> your introduction of the bill to raise the DIC rates. Finally, MOAA recommends that the committees hold hearings on reemployment rights and financial and legal protections for our servicemen and women under the

Uniformed

Services Employment and Reemployment Rights Act and the Service Members Civil Relief Act, respectively. We appreciate Senator Burr's sponsorship of legislation to authorize residency rights for military spouses. Legislation is also needed to guarantee that servicemen

and

women may bring suit under the SCRA in cases like Sergeant

James Hurley of the Michigan National Guard, whose family was evicted from their home during his deployment and

sold

out from under the family. The nation cannot have an operational reserve policy without a strong legal and reemployment safety net coupled with employer incentives

for

our Guard and Reserve warriors.

I thank the Chairs and members of the committees and look forward to your questions.

[The prepared statement of Colonel Norton follows:]

Chairman Akaka. Thank you very much, Colonel

Norton.

And now we will hear from Charles Smith.

STATEMENT OF CHARLES F. SMITH, PRESIDENT,

NATIONAL

Thank you, sir. Chairman Akaka and Mr. Smith. Chairman Filner, Ranking Members Burr and Buyer, and members of the Senate and House Veterans Affairs Committees, I to thank you for holding this joint hearing today. By of introduction, I am Charlie Smith, the Director of the North Carolina Division of Veterans Affairs, but the President of the National Association of State Directors Veterans Affairs. NASDVA, an organization with a history dating back to World War II, represents veterans throughout this United States. It is composed of State Directors all 50 States as well as the District of Columbia, American Samoa, Northern Mariana Islands, Puerto Rico, and the Virgin Islands. We appreciate the opportunity to testify and to

ASSOCIATION OF STATE DIRECTORS OF VETERANS

make comments today.

Unlike the other veterans organizations, such as the ones seated with me here today and the others, we are also a

government agency composed of State government agencies across this nation. We provide additional benefits to veterans to augment those that are provided by the Federal

Government, and also, we provide service to these veterans

in order so they can get benefits that they have earned. We are where the rubber meets the road in every village or city

or town across these United States. We have personnel there

to assist veterans.

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On a daily basis, we are confronted at a State department level with challenges about veterans, such as the one that Senator Burr mentioned earlier, Jeff Cooper, who

has had such a struggle since returning from the Gulf War in 1991. I would like to point out that we are a State agency. We are a government agency. And we know who, where, and how to orchestrate successful outcomes on the local level. In many respects, all veterans and their needs are our agenda. NASDVA recently met and identified some of the following legislative priorities. As many of you know, State and local governments face severe financial difficulties at the present time. During this time, it is very likely that some veterans' benefits will suffer because of reductions in budgets by the State and local governments. But let me also mention this, that if we want to help If we veterans, we will find a way to assist them. don't, we will find an excuse. I want to reiterate that we are there to make changes in our State governments and to provide services that are maybe not provided at a Federal level. One of the changes that we would like to see is to -of course, we have now an MOU with the DOD on the Heroes to This is very limited, where we receive the Hometowns. names and addresses of these individuals who are coming back to our States. We are getting some, but we are not getting all of those individuals that need assistance. We can implement the transition from that wounded warrior back to a productive civilian status. So we are hoping that that can be extended to--this program can be expanded to include all military members to ensure that they receive a full array of

local, State, and Federal benefits and services authorized them and their families. We would like to increase the State home construction benefits. State homes across this nation provide a valuable service to the elderly and the severely disabled veterans with skilled nursing care, domiciliary care, and also There are currently 137 State veterans hospital care. homes across the United States, in all 50 States and Puerto Rico. Twenty-four-thousand veterans are served on skilled care nursing, and over 6,000 domiciliary care and 300 hospital The States provide 55 percent of the long-term beds. health care across this nation at the VA's cost of 15 percent of their geriatric budget. We can provide additional care if we can get additional funding. One of the things to improve the funding for these State veterans homes is to--we recommend that the States be paid a more equitable per diem rate representing 50 percent of the States' average cost. At the present time, that cost is only about a third of what it costs to take care of that veteran. We are asking that -- the VA by law has the authority to spend up to 50 percent of the average cost of State home care across this nation. We would like for that per diem from the Federal Government, from the VA, to more closely approach that 50 percent figure. We also want to call your attention to that for the past, there have been attempts to limit the Secretary of Veterans Affairs from accepting applications for new State home construction in favor of funding non-institutional care

need	options. I agree that non-institutional care options
	to be expanded, but the State directors feel that a large shift in the focus of care from funding of the State veterans homes to non-institutional care will create problems for the State veterans homes. We tend to, or intend to establish a partnership
with	
	the U.S. Department of Veterans Affairs with Secretary Shinseki. We don't feel like the States have been
utilize	ed as much as they could have in the past.
	Chairman Akaka. Mr. Smith, will you please
summar	ıze your statement?
	Mr. Smith. Sure. I would like to summarizeto summarize, I would like to address one other thing that
I	
	two other things. One is that we would like to have an increase in the amount of cemeteries funding. Right now,
we	are paid \$300. We would like that to increase to \$600 to
for	more closely identify with the cost of that. The other thing is we are suggesting a soft landing
now,	the Guard and Reserve forces that are returning. Right
	they only have about five to seven days of reintegration into the public. We feel that they should stay on active duty for at least 30 days so that the readjustment would
be	<pre>better for those individuals. It would reduce the homelessness and the amount of suicide if they have more time coming back from a war zone. I thank you, sir, for the opportunity to make a presentation and I will answer any questions. [The prepared statement of Mr. Smith follows:]</pre>
	Chairman Akaka. Thank you so much, Mr. Smith. Now we will hear from John Rowan.

STATEMENT OF JOHN ROWAN, NATIONAL PRESIDENT,

VIETNAM VETERANS OF AMERICA

Mr. Rowan. Good morning, Mr. Chairman, Mr. Akaka and Chairman Filner and Ranking Member Buyer and the other members of the House and Senate that are with us this This is my fourth year being able to present morning. before these joint committees and representing our VVA membership here and I want to take this opportunity to thank the Senate and the House for the work that they have done over the last several years in providing the funding that is necessary to care for our veterans and for all of the budget proposals that you submitted. It is nice to see the new administration coming in with more money even before we get a chance to beat them up. We are looking forward to the new Secretary to see what Secretary Shinseki goes forward with over the next several We look forward to his work, as well. years. We are appreciative of the President's efforts to finally get Category 8 back into the VA system. To see where we are with that is going to be interesting, to see how the VA adjusts to the increase in people coming into the system. Our highest legislative priority is actually resolving the POW-MIA issue. Unfortunately, that is not your purview, but we just want to make sure we put that on the record. We, of course, join with our colleagues in supporting the advanced appropriations concepts and the various bills that have been submitted by the Chairmen and we look forward to working with you on that. We are concerned, however, that over the years, with all this increased funding and appropriations, that we are

concerned about accountability. We think the Congress and the VSOs need to know just how the VA is spending the increased money. We are concerned about that you have made these appropriations, but now it does seem to get stuck when it actually goes out into the system and the vast bureaucracy of the VA doesn't necessarily get accomplished what they need to do with that money. For example, one of the things we think needs to be looked at is the whole issue of bonuses. Bonuses seem to be handed out just because the do competent work and bonuses should really only be given out for extraordinary work. And conversely, for those who are not doing good work, they don't need to be just reshuffled somewhere in the VA bureaucracy but need to be removed from the VA bureaucracy, which unfortunately never occurs. We are concerned about outreach. The VA doesn't do It doesn't tell anybody about all of the wonderful any. things that they do. It doesn't tell anybody about all of the issues that they should be concerned about. And as a result, we are in the process of putting together--we put together a Veterans Health Council and we have a new website, <u>www.veteranshealth.org</u>, that tries to inform veterans of all the recent wars about all the VA-related illnesses that the VA has already agreed that they are responsible to take care of. It galls me to no end when I run into Vietnam veterans who are unaware of the fact that their diabetes or their prostate cancer allows them to get compensation and health care from VA, and it happens day in and day out. So we are very concerned about that and we think that the VA needs to provide some funding and some outreach to--the Army spends

millions of dollars to tell everybody they can be all they can be, and the VA doesn't spend ten cents to tell you what happens to you after you have been in the Army, so we think that needs to change. And we want to again reiterate something we talked about when we had the meeting with Chairman Filner on the House side in a general conversation as the session started this year, and we promised we didn't look over Representative Buyer's shoulder. We wanted to talk about the operation, the idea of the creation of a fourth administration within the VA called the Veterans Economic Independence Administration. Its goal would be to help prepare veterans through education and job training and vocational rehabilitation to obtain and sustain meaningful work at a living wage. Ensuring that governmental entities comply with veterans' preference law would be in its portfolio. Such an administration would coordinate what is now widely disparate efforts across two Federal departments, one Federal administration, and across State and Federal lines, as well. It would really attempt to try to get all of those things that are frankly lost in the VHA Department and bring them out into the sunlight. Again, this is another area that the VA doesn't really go out of their way to let people know. For example, workstudy programs. Back in the day, when I was a lad going back to school after I got out of the Air Force, we had work-study. The VA work-study program was a big part of the idea of helping us reintegrate and go back to school, give us a little bit of income while we were going to get our degrees. Nobody tells anybody about this anymore. It is

like they hid it away. They have buried it in the bureaucracy. I have no idea what they are spending on this anymore. Nobody tells anybody about it. And when I tell the new veterans about it, they go, "What?" And if we are talking about a new G.I. Bill and trying to get people back into school, which is a wonderful idea and I congratulate Senator Webb and the others who got that passed, part of that process is work-study and we need to inform the people about this VA project and the fact that VA work-study still exists. I would also just like to mention that we really need to see much more research done on long-term health issues like Agent Orange for the Vietnam veterans and continued research into the Persian Gulf illnesses and all of the other illnesses. The National Vietnam Veterans Research Study, which was done a while back, was a wonderful program and really exposed some of the issues that faced those of us who went through war in the Vietnam era and the problems of the new warfare today and what happens when you get exposed to things in your military service above and beyond getting shot at. The same holds true for some of the newer veterans, as well, that came out of the Persian Gulf and even the ones today in both Iraq and Afghan, with depleted uranium shells and all kinds of other situations. We think there needs to be a lot more research. There is zero research done right now on Agent Orange. We need to get that back into line. We need to get that Agent Orange research back done again. We need to look at what is happening to our children and our grandchildren. The Australians and New Zealanders are far ahead of us on this.

They have looked into this situation. They understand that this unfortunate incidence of exposure to Agent Orange has trailed over into our next generations. We are concerned that that could happen, as well, to the Persian Gulf veterans. So with all of that in mind, we hope that you would consider pushing for more research money for all of these veteran-related health issues. You know, it is almost like we need a big warning stamp when you sign up in the military saying, "Military service may be hazardous to your health," and not just the obvious one of getting shot at. When we walked away from the battlefield, many of us assumed if we were lucky enough to walk away in one piece, we said, ah, good. We are done. I didn't realize that 40 years later when I contracted diabetes that I would become a disabled veteran at 48. It didn't make any sense to me. Mr. Rowan, will you please Chairman Akaka. summarize? I just wanted to again Mr. Rowan. Yes. I am done. stress that last thing, that we need the research for all of these illnesses, for all the things that veterans face when they are on the battlefield beyond the bullets and the guns and the bombs. Thank you. [The prepared statement of Mr. Rowan follows:] Thank you very much, Mr. Rowan. Chairman Akaka. What I would like to do now is to ask for opening statements of other members of the committee, Senator Webb, Mr. Perriello, and also Mr. Roe. And then we will then have questions from the Ranking Members and also the other members of the committee. Senator Webb?

OPENING STATEMENT OF SENATOR WEBB Senator Webb. Thank you, Mr. Chairman, and for all of the witnesses, I appreciate hearing from you. Many of you, I know personally. Most of you, I have worked either with you or your organizations over the last 30 years. Ι think all of you have had some personal contact with our staff on one issue or another and I want you to know how much I appreciate all of your willingness to continue your service that in most cases was begun in uniform. We, all of us, I think, join in the notion that we are stewards to the service of people who have put the uniform on or who are wearing it today. Part of that is the care for the physical needs and the emotional needs of people who have worn the uniform, and a great bit of it also is the need for us to protect the place of that military service in the context of how our society views it. It is no small measure, and I think it spills over into a lot of the other issues that we address in veterans law in terms of how much understanding and respect goes to military service. In terms of the budgetary items and the issues that many of you raised during your hearings, first I would say part of this big budget increase is the new G.I. Bill, which I am very happy to see, and I think that our citizens should be able to look at that not simply as a reward for service but as an investment. That is going to be paid back. It is going to be paid back in terms of enlarged opportunities for

people to have a first-class life. We saw that after World War II, where for every dollar that went into the World War II G.I. Bill, our country received \$7 in tax remunerations because people were able to have successful lives. Also, in terms of those sorts of items, for all of you, I would say message received. The discussion about the backlog, I have been able to sit down with General Shinseki several times and discuss my concerns about that. I have raised it in a number of hearings over the past more than two years. The questions about the G.I. Bill implementation, I think those are fair questions. The VA, I think, got a little ahead of itself in some of its implementing regulations, guite frankly without coordinating with my office and the people who worked on this. I think, Mr. Price, particularly your idea of when the G.I. Bill payin should cease or the remuneration should be done on the Montgomery G.I. Bill, that was one of the intents of our That is a technical fix. bill. I think that should happen fairly soon. In fact, we had a discussion with my staff while you were talking about that. And Colonel Roy, your comments about the SBP, I can say personally, watching my father pay into the SBP from 1969 to 1997, when he passed away, and then the compensation that my mother received as a survivor was adjusted from her Social Security at that time. Those shouldn't happen. This is an earned annuity. People need to understand that retired members who pay into SBP pay in \$100 a month for a long period of time to try to protect their surviving spouse and we should really get on top of that. In terms of the issues of ratification of service, I

have three items that I hope all of you will focus on and help us with. Yesterday, I introduced a bill to make the Purple Heart stamp a perpetual stamp, where it will always be a first class postage stamp. As everyone in this room knows, the Purple Heart is our oldest military decoration. You can't be recommended for it as a recipient of it. Ι can say it just kind of happens. But it is an award that everyone in this country understands. You know, I have a bunch of these 37-cent Purple Heart stamps from when they first came out. I like to send them out. And in fact, since 2003, 1.2 billion Purple Heart stamps have been bought in this country. It is something we ought to make a permanent, a perpetual stamp. So it seems to be a small thing, but it is a great indicator of how people can show their respect and the way that they value service. I personally believe there should be a Cold War Victory Medal. I don't believe the estimate for the Department of Defense in terms of how much that would cost. We are working to fix that legislation. I say that as someone who grew up in the Air Force. My father was a bomber pilot, but then he went into the strategic forces and they were working their tail off all through this Cold War period, and having watched, for instance, the Navy Submarine Service, who are always out there, no campaign awards, but they did an immeasurable good in terms of the strategic needs of our country, and I think it is a pretty simple thing to say that this is an award that can be--that someone can be eligible

think	for rather than mandatory issuance. There is a way I
CHIIK	we can fix that one. And finally, I would be interested in your thoughts
on	ina inait,, i would be incerebeed in your enoughed
by	the Military Role of Valor Act, which the Legion of Valor has introduced, basically to try to have a database for gallantry awards because of the misuse of those awards
by	over the misuse of people saying they have those awards. On those three issues, I hope as we work on the
larger	
	budgetary issues, we can also work together to protect
the	dignity of service and to continue to affirmatively
reward	
	<pre>that service in the minds of our countrymen. Thank you very much. Thank you, Mr. Chairman. Chairman Akaka. Thank you very much, Senator Webb. On the basis of early arrivals, let me call on</pre>
	Representative Perriello, followed by Representative Roe, for their opening statements. Then we will get to the questions. Mr. Perriello?
	OPENING STATEMENT OF MR. PERRIELLO Mr. Perriello. Thank you so much, Mr. Chairman, and
	thank you to all of you not only for your comments today, but as a new member of Congress and a new member of the committee, your organizations and various VSOs have been essential in helping us get up to speed and be as
effect	
is	as we can be early on in advocating for veterans. There
able	no greater honor here in serving my district than being
	to serve the veterans of this country of current and
early	wars. So I really thank you and all of your staffs for
the	
	endless efforts to help us do our job well. We have talked a lot about health today and clearly there is a great need there and a growing need,
partic	
and	in the areas of rise and rsr, as many have tarked about,

looking at the astronomical rise in suicide rates, as well. I have been working with a bipartisan group in the House on some efforts in that regard. But I think right now, in addition to some of these large macro reforms and improvements that we have talked about today that are incredibly important, we are also all intensely aware that we are operating in a very different economic environment and that veterans are being hit by the very same dynamics that everyone else in the country is being hit by, only worse, in particular job loss and housing. I think there have been some important moves made in that direction and we are going to need to continue to be vigilant to make sure as this foreclosure crisis continues that we are making sure that veterans and their families have the protections they need and the support they need in those areas, and also in a job market that is increasingly difficult to find work. I come from a part of Central and Southern Virginia. Several of our small towns have topped 15 percent unemployment. We have simply lost jobs. And one of the things that I plan to focus on here is looking at not just the education and benefits of the new G.I. Bill, but also the expansion of vocational and skills training and onthejob training that several of you mentioned today, and authored H.R. 1098, which will increase and make permanent many of the benefits for on-the-job training. Many of the veterans in my area are looking to build on and enhance

trade skills that they already have begun to develop and

those are things where there is more immediate employment. So I hope that in addition to looking at very important efforts and reforms in the health area that we do take economic opportunity seriously and not only try to make colleges affordable, if possible, but also treat with equal dignity and support those who may not want to go on the college track but are looking at OJT and other opportunities. So again, I just thank you very much. I think the more we can do to help put our veterans back to work, the better they will appreciate our efforts here. Thank you very much for your efforts and I look forward to continuing to work with you and your staffs through this Congress. Thank you. Chairman Akaka. Thank you very much. Representative Roe? OPENING STATEMENT OF MR. ROE Mr. Roe. Thank you, Mr. Chairman and Chairman Filner. It is an honor to be on this committee. I am a new Congressman from the First District of Tennessee. I am a veteran and my real job before I came to Congress was a physician. We also have a large veterans medical center, the Ouillen VA Medical Center and Mountain Home in Johnson City, Tennessee, and this was the committee I wanted to be on. I also want to welcome a good friend here today, Bill Kilgore from Sullivan County, who has worked very actively with veterans, and I do want to acknowledge him being here today. I, too, used the G.I. Bill when I got back from my military. It was \$300 a month, and I can tell you, at that

point in my life, it was a great help to me and to my I was very appreciative of that help. family. Sergeant Major Overstreet made some comments about a timely budget and advanced appropriations. Certainly a timely budget -- I heard General Shinseki point that out -the VA or any business has to know what their budget is going to be before you can operate, so I agree with you on that completely. I think one of the things that is a tragedy in today's VA is this backlog of claims. It is just--the number I have heard is as many as 900,000 claims. I told General Shinseki I have some experience in electronic medical records. We use that in our medical practice, and certainly this seamless transition between when a veteran is signed up, when you first take the oath of office, until the time you transition to the VA should be a seamless record. Of course, all of you all know this was our record, and we walked around with a manilla envelope and half the papers fell out. This was also Thomas Jefferson's medical record. It hadn't changed much in 200 years. But now it has and we are able now to get that information. It is extremely critical because the complexity of the injuries that occur today to be able to go, and I look forward to going to the battlefield in Afghanistan and following that injured warrior to the VA, all the way through, to see how we can make this really work. I have a unique, I quess, relationship with veterans. I am OB/GYN doctor, so I delivered a I delivered them. lot of veterans, and women's health care is a very big issue for

That has been neglected in the VA system and I look me. forward to taking the expertise that I have and improving the quality of care for our women veterans, and there are а tremendous number that serve now and they have special needs and I look forward to working with that. One last thing and I will yield back. I think it is the most tragic thing that we have among our veterans, is It breaks my heart to see the number of homelessness. homeless veterans that we have out there and we need to do, whether it is the G.I. Bill, education--I know as Mayor of Johnson City, one of the things that I am proudest of doing probably at the time I served was if you go serve our nation and you are an employee of the City of Johnson City and your salary is less than when you are working, we make up the difference. It is a very simple thing to do. You go work You don't suffer financially. Your family there. doesn't suffer financially. Every business should strive to do that so that when a veteran serves, their family doesn't suffer. They don't have to worry about that when they are gone, that their income would go down and they can't take care of their families. We can't expect these men and women to do that. I appreciate being given the opportunity as a new member of Congress to serve here and look forward to working with all your organizations, and you all made great points and I have your written testimony. Thank you very much

-everyone in this room for their service, and I yield back

for-

my time. Chairman Akaka. Thank you very much, Representative Roe. Let me ask a question to the panel, for you to think about this. Probably this will be my only question, and this has to do with claims processing. Many of your organizations have focused on the need to improve the timeliness of VA compensation claims processing. Besides additional funding for more staffing and training-this is the question--do any of you have suggestions on how to make improvements? Let me start from Mr. Hapner. Mr. Hapner. I believe that during the course of this past year, we have put together a little study on this and we would be more than happy to provide it to the committee when our Legislative Director and your staff can get together. I believe we have looked into this issue and we do have some recommendations, but right now, off the top of my head, I am not going to pin us down. Chairman Akaka. Thank you very much. We really look forward to it, as you suggest. Sergeant Price? Sergeant Price. AFSA believes, sir, just as long as the process can be done, we have made the contracts, some retirees, bring them back. Ask them if they want to work for a short time to help reduce the backlog. Part of the transition with them separating from the military, we have the doctors in the military. We need to be able to say, they have got a doctor's degree. They can sit there and look at the records and help process and make the recommendations. But the one thing with the military doctors, because

they are to get the person well, to get them back into the The VA doctor is looking, okay, now he has been fight. in the fight. What injuries do they have? So we have got to get them smart in how to look at the process, and we could probably streamline it that direction and make it smoother. That is all. Chairman Akaka. Thank you very much. Master Chief Barnes? Chief Barnes. Mr. Chairman, I believe this is a challenging--very challenging situation. We believe at FRA that IT is a key aspect of solving this. Electronic medical records, implementing that. The staffing challenge, which has been alluded to, I believe, by one of my colleagues here, with retaining qualified personnel to process claims. But we firmly believe that the IT part of this deserves more attention and that implementation or further implementation of the electronic medical record, utilizing available technology, interoperability and bidirectional use on that. I know there is progress on that, but there is much more that needs to be done. Chairman Akaka. Thank you. Mr. Overstreet? Major Overstreet. Mr. Chairman, as a Sergeant Major, I hate to agree with a Master Chief, but I have to agree with my counterpart here about the technology. I think we have wasted ten years in this. We have been messing around with We need to have some duty experts, so to speak, get it.

this technology up and running. Mr. Roe hit it right on the We have the technology from when a recruit comes head. into the military to track them regardless of what track they take all the way through until they hit the VA. If we had that technical system, that should be a piece of cake. If we are going to have this large of a backlog, if we are going to have this large of a delay, if we are going to have--you know, why don't we do, as someone suggested earlier, why don't we have a certain amount of money to say, okay, if, in fact, you are authorized to be adjudicated on one of these claims, we are going to give you a certain amount of money right now, up front, until we adjudicate your claim, and whatever that is, we are going to take that away from it when it rolls out to you. So I think the technology portion of it is the answer here, with qualified people. You have got to invest in qualified people and they have to have the understanding that they know how to process those claims and where to go to fix that. Chairman Akaka. Thank you very much. Major Overstreet. You are welcome, sir. Chairman Akaka. Mr. Roy? Well, when I was a Second Lieutenant, they Mr. Roy. always said, listen to your NCOs, so I have to agree with my two previous speakers. And we focused on that in our written testimony, as well, as far as the IT. We have to get into the 21st century. Just a brief story. Monday, I was at the VA for a little visit and I was sitting down with the doctor and the doctor pulled out--had my medical file, which was about this

thick [indicating], and we were talking over some things of when I was on active duty back in 1963 and he pulls out my physical from 1963 that must have been burned on one of those old type of copy machines. It is brown. And why are we still dealing with paper going back to 1963? So we need to get into IT. Chairman Akaka. Thank you very much. Chairman Filner. But at least he found it. [Laughter.] Chairman Filner. You are lucky. That is true. Mr. Roy. He did. Chairman Akaka. Mr. Flowers? Sergeant Flowers. Thank you. Training individuals, adding more individuals for this claim process is great. We need to have them trained. We also have to have it standardized. The training must be consistent throughout all the different regions and not just one region doing a different thing. We should do just like we do when we file our income tax. We get a refund. After an audit, if we got We shouldn't sit too much, then we have to give it back. on it and wait, and they don't sit on it and wait. Thev process it. We should do the same. We should process it and then after an audit, take care of the situation, if necessary. Chairman Akaka. Thank you. Mr. Norton? Colonel Norton. I agree with the technology piece, Mr. Chairman, but I would also say that I think all of us in this business have a tendency to sort of think of the process starting over on the VA side. The fact of the matter is is that servicemen and women and the Department of Defense, the Armed Forces, coupled with the VA, need to have

the ratings done fairly and prior to their separation, and that means, of course, expanding and improving the Benefits Delivery at Discharge program. Our men and women should get a fair, accurate rating before they ever get over into the VA. You know, quality in, quality out. Bad information, incomplete, missing, et cetera, it all starts with military service. You have to capture that information properly, do an adequate rating before they get out, have the information seamlessly transferred electronically over to the VA. This doesn't solve the mountain of claims now, but with hundreds of thousands of veterans who will be serving and coming home in these long wars, we need to make sure that VA and DOD get together and get this right. It is not just the VA side of the equation. Thank you, Mr. Chairman. Chairman Akaka. Thank you. Mr. Smith? Thank you, Mr. Chairman. Mr. Smith. There are a couple of things. I have been in veterans service work since 1971, so I go way back to the Vietnam era, when we had all that coming out. And a couple of things that are different now than what was then. One is you have too many personnel creating data at the VA regional offices where the ratings are done. More people ought to be doing the ratings as opposed to making reports to higher headquarters. And I don't mean that derogatory. It is just that that is the way the system is. The other thing is rating exams. Rating exams is a part of the backlog. The quicker they can get a rating exam, as my colleague just said about coming out of DOD or

an	the Navy, Army, wherever it comes from, if they have got
un	exam that they can use to rate that individual, then they can use that. But we have got so many claims coming out
of	Vietnam, Korea, and places that before the BDB systems started, and it is where the backlog is, and those were tough cases to have to go back and try to obtain those
that	military medical records. That is another big delay, is getting that information from the military to the VA so
to	these ratings can be done. One of the other things is this letter that is sent
to	each veteran once they file a claim, and they are going
	wait about 60 days before they even start. They get this
That	notice to assist that has been imposed by the courts.
veterar	can be done away with and reduce the time that that
	is receiving the benefits.
	The other thing is to utilize the State and county veteran service officers more. We can better establish a claim, do better ratings if that claim is developed initially for rating purposes. Thank you. Chairman Akaka. Thank you very much. Mr. Rowan?
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veteran because he had already been getting disability for He had a doctor's note that clearly delineated the PTSD. fact that he had prostate cancer. Actually, I couldn't believe it. He actually got his claim done in two months. I was shocked that he actually got his 100 percent disability while he is getting treatment for his cancer, and it was done in two months. That should be done automatically for those kinds of presumptive diseases. Second of all, the patient history issue that we talk about, we obviously have focused a lot on the transition of DOD to VA for all the new folks coming out, and I appreciate all my colleagues who talk about that. The 900,000 backlog is not everybody coming home from Iraq and Afghanistan. The reality is, most of that, unfortunately, is us Vietnam veterans getting sick with Agent Orange diseases and the Persian Gulf veterans who are suffering from all kinds of diseases. So we don't have any of that history, and as has been mentioned earlier, our records are a disgrace, I mean, if you can even find them in St. Louis or anywhere else where they are hiding. And trying to get the stuff into the system is really, really tough. The idea of patient history is a very good one, but unfortunately, the VA doesn't even do this very well. The VHA system can't tell you who the Vietnam veteran is compared to the in-country veteran, non-in-country veteran, They don't delineate that very clearly Korean veteran. in the VHA records. While I appreciate Dr. Roe's idea about getting more involved with electronic medical records, as we go forth with the administration's proposal to bring that into the private sector, they have to take military history,

as well. And again, going back to the other thing everybody talked about, when I became a service rep when I retired in 2002, I actually took a course on the virtual VA that they were telling me in 2006 was coming, or 2005 was coming down the pike. So here we are, three years later, nobody has moved on it and we are still sitting around saying, gee, we ought to have electronic medical records. So, I mean, it is the same story over and over again. Let us get the computerization in there. There is no reason why we can't do it. One of the other things that would be interesting, too, is when my colleague here and the State Directors and all the rest of us are doing--we are all sitting out there in all the various organizations with service reps, service officers, whatever you want to call them. Many of us use different kinds of computer systems on our own, that we have on our own, that they have created either in the States or in the organizations. The VA should create one system that they can give us for free, software that we can utilize to file claims electronically. There is no reason--you know, this whole idea that they are so paranoid about getting a signature on the thing to make sure that it is a claim filed by a veteran, do it electronically. It is so easy today. There are a million

people doing this in the private sector, and unfortunately,

when we get into computer contracts, and I have had a history of that in my private life in working for city government, they get so carried away about creating their Well, they don't have to. own system. There are a million things sitting on the shelf out there. The VA could go out and buy it tomorrow. Chairman Akaka. Thank you very much, Mr. Rowan. I am going to call on the Chairman of the House committee for his questions. Following that, I will call on Senator Begich for his opening statement and questions. Chairman Filner. Thank you, Mr. Chairman. Just very briefly--by the way, I have been trying to answer your question and only one or two of you have got it right. I don't know why you won't accept my idea, all you quys. Look, I mean, yes, IT. Yes, military records. Yes, everything. But it is going to take years before that all works out. Meanwhile, you have got close to a million records sitting there. I say, basically, do what the IRS is. Just grant them if they have been prepared with a veteran service officer's help and audit them. I don't care if you take five years or 22 years. Just start getting the check out. We have had people, as you know, die before they get a first check, or lose their home. Let us stop the--and certainly the Vietnam veterans have been fighting this system for 20, 30 years. Let us stop their suffering by granting those claims and just move on. You served, you were there, we should care. Anyway, I don't know why you guys just keep ignoring that. Just very briefly, I know the Secretary and I know the

White House has heard your comments on the third-party billing of service-connected, as most of you did. Ι wouldn't worry about that. I don't think that is going to be a part of any proposal that comes down. So I think the White House has heard your views on that. A couple people have talked about women's health. We are going to do some, I think, hopefully, some major stuff on that. We have recognized the active duty. I want to recognize the auxiliaries that are in the audience. With all due respect, I am tired of having all the guys up here. I am going to give the auxiliaries an assignment. We are going to do some major hearings on women's health and I want you gals to be the experts. I want to have all you up here and let them be the nice spouse behind you. So I hope that the auxiliaries will take up a challenge and really give us some sound recommendations on what we ought to be doing for women's health and get you guys sitting in the back seats. Thank you, Mr. Chairman. Chairman Akaka. Thank you very much, Mr. Filner. Let me call on Senator Begich for a statement. OPENING STATEMENT OF SENATOR BEGICH Senator Begich. Thank you, Mr. Chairman. Ι apologize. I am going back and forth between committee hearings, but Ι will just make a brief statement. I have a question, and also to recognize two Alaskans that are here, Bob Delouche [ph.] and Don Oliver. Thank you very much for traveling the far distance that people have to do from Alaska to come and

testify in front of the Congress in one form or another. First, again, Mr. Chairman, thank you for holding this hearing. For me as a new member, it is always informative. When I am not actually physically in here, we do get your written testimony and it is very informative for me to help understand some of the issues and struggles out there. In Alaska, 11 percent of our population are veterans, so that gives you a pretty significant percentage of our folks, and a growing number of folks are coming and staying It is about 75,000 individuals. in Alaska. I will say one program which I have asked a panel before and I have been back to Fort Wainwright and talked to folks there and how it is working, that is the Disability Evaluation System. We are one of a dozen or so pilot programs, which I think is exciting from Alaska's perspective, a DES pilot program, and we are seeing great success with it. I have had a conversation with Secretary Shinseki about what his view is and how to expand that. He is, in my understanding, going to push that to some larger facilities, like Hood and Bragg, and do a little stress test on it and makes sure it works well, because my view, and at least what I have been hearing from folks, is it has been working very well and we need to move it to the next level. So I was encouraged by his testimony on that, but also the private meeting I had in regards to that issue. Along with that, I know earlier in the opening comments from the Ranking Members, there was some discussion of the G.I. Bill, and I know the organizations, or at least one of

the organizations asked for a 30-day--every 30 days for an update to be given publicly and to us. We have also asked for that. I know the Secretary in the Senate hearing we had, I think it was earlier this week, he brought that issue up, very focused and honed in on making sure the G.I. program, the new bill, the G.I. Bill, gets implemented properly. He, like you and us, are a little nervous about how efficiently it will be done in such a significant program. But I am feeling better because we are putting the stress test to him to make sure he does it, and he sounds like he is going to give us on a regular basis, at least to the Senate committee, an update and keep us on track of what is happening there. Actually, it was interesting, Chairman Filner. Ι have heard him bring that up more than once about the idea of just grant it and move on. It would be interesting, and Mr. Chairman, I don't know if this is in our purview or not, but it would be interesting to do just a quick cost-benefit analysis, because 90 percent of them get approved, and then the ones that go to appeal, a high percentage of them get approved. And so when you lay out what it costs us to go through that process just to get caught up, it may be worthy to kind of figure out how to move that system forward. So I know he brings it up every joint meeting. I like the idea. But the one question I have, and it is for Mr. Smith, if I can ask you the question, it seems to be a constant obstacle to prepare our folks coming back, prepare the veterans who are returning home, is the lack of information

flow from the Department of Veterans Affairs to the State It seems like this has gone all the way up to the VAs. Chairman of the Joint Chiefs, the sense of concern, and the issue that seems to pop up off and on is the privacy issues are cited as an issue. As a former mayor, we dealt with this a lot in a variety of things we do with the police department, fire department, how they work together. We seem to be able to resolve that issue. Can you give me any guick thoughts on what Congress or what the Federal Government can do to help States prepare for the return of veterans and just some simple ideas that you might have, and I would be open to your comments. Thank you very much, Mr. Chairman. Mr. Smith. Thank you, Senator. I will be glad to answer that, or try to give an answer to it. Senator Begich. Okay. We, as certified service officers, we Mr. Smith. have to have a program and tested, approved by the General Counsel of the U.S. Department of Veterans Affairs. But we cannot receive information on all the veterans coming into our States because we don't hold a power of attorney on those individuals. That is where the Privacy Act comes In other words, it would have to go to that. from. But a lot of these individuals do not have a power of attorney with any organization. We could eliminate the requirement of that for the State directors to receive this information directly from the U.S. Department of Veterans Affairs or Department of Defense and be able to go see those individuals. We are not a membership organization. We are a State agency to serve all the veterans. Senator Begich. Right.

Mr. Smith. And so we are not looking for any kind of membership. We are there to serve, but yet we are treated as we have got to hold this power of attorney before we can get the information to approach these veterans. Senator Begich. [Presiding.] I will take command. He is gone. [Laughter.] Senator Begich. Isn't that how it works? [Laughter.] Mr. Buyer. The committee won't. [Laughter.] Senator Begich. A quick question, then, on that. The power of attorney, I mean, if you had a very limited, focused power of attorney for your ability to do that, that could solve the problem. Mr. Smith. Yes, sir. Senator Begich. And do you think that can be done through the veteran--well, you have given me a good idea. That is a very--I mean, I have done power of attorneys for my family and many other things, that if you narrow focus it, then they are protected from other uses of it, but you can narrow focus it on the issues of VA benefits. Mr. Smith. One of the things that we have recommended and, of course, the State directors receive the DD Form 214, Report of Separation from Active Duty, for all those service persons who elect to send that document to the State There is a block on there. They could change director. that around where the veteran could deny the State director

the opportunity to receive that. In other words, if he doesn't say, "No," it comes to us automatically.

Senator Begich. I have got you. Mr. Smith. We are contacting everyone that we receive We are sending a letter from our Governor to the 214 on. the individual, welcome you home. These are the benefits that are available. These are the offices that can assist you. But we are not getting--for one thing, we are not getting real good addresses. About ten percent of those come back because it is about, in some cases, four to six months before we get the 214. Senator Begich. I have got you. The other possibility, someone mentioned Mr. Smith. the VA giving us a computer. DOD give us a computer and send us those 214s electronically, and that way we will have them within a matter of days and we can contact the individual before they get home maybe. Senator Begich. Very good. Thank you very much. My time has definitely expired, but I appreciate your comments. Those are great ideas. Thank you. I would yield back to somebody. [Laughter.] Mr. Buyer. I will take care charge of that. No. Thank you very much for your contribution. Senator Begich. Thank you. Mr. Buyer. Gentlemen, I want to go back to the discussion on cemeteries. I would like to have this conversation with all of you because we don't spend enough time on the issue. We truly can observe not only ourselves, but countries around the world. It defines a nation by the individuals who not only do we honor, but how we honor those who came before us and how we honor those who fell with us. So let me take a moment. There are four departments or agencies within the Federal Government that maintain final

resting place for our veterans and dependents, so we are all aware regarding the National Cemetery Administration. That has jurisdiction over 125 national cemeteries. Then we have the Battle Monuments Commission, which has jurisdiction over 25 overseas military cemeteries. Then the Department of Army has Arlington, of which then the VA, we have oversight, but the funding comes through the Department of Army with And then we have the Department of regard to Arlington. Interior, which has jurisdiction over 14 cemeteries, of which two are active. Now, my chief concern here is that we have got four different agencies overseeing these national cemeteries. So with regard to our standards on upkeep and maintenance of appearance is the issue that I am going to continue to raise. Maybe what we should do, I am going to speak aloud here with regard to thoughts, is if we have got four different departments, agencies of government having the oversight and the Battle Monuments Commission really sets а gold standard, we have got the Shrine Program within the VA to increase that standard, but I am not a big endorser of studies and commissions and all those kinds of things, but maybe we should have someone take a look at the four departments, and I would like to have that further conversation with you, Mr. Chairman, and work between the House and the Senate with regard to how we can coordinate these standards and increase the appearance of our national cemeteries. So I look forward to that continuing conversation with regard to our National Cemeteries Administration. Would all of you concur with this? I doubt if anybody would disagree. Yes, John? I don't disagree. I would like to throw Mr. Rowan.

another little wrinkle in the discussion, though, burial issues. Wrinkle, or are you assisting, or is--Mr. Buyer. Well, no, it is a concern that we have Mr. Rowan. got, and some of my chapters have been working with, and that is indigent veterans and veterans who just die without family members and who seem to get lost in the systems of medical examiners all across the country or lost in funeral homes all across the country. In New York City, my local chapter has been burying veterans, taking over as the family member of individuals who either had died without family or died in homelessness--All right. Time out. Time out. Mr. Buyer. Mr. Rowan. Yes. Mr. Buyer. That is outside of this discussion. I understand, but I think it is Mr. Rowan. interesting that we don't talk about that, either. Mr. Buyer. You are right. I am going to focus just for the moment with regard to our aesthetic appearance of the cemetery. We can have that discussion with regard to who gains the access to the cemetery. I don't have a problem with any of those kinds of discussions. The challenge I had is when I actually visited Andersonville and saw that a veteran was being buried, and when I saw all the tombstones misaligned, they had dark stained moss on them, you had grass growing up all around the stones, and someone had mowed the leaves, I was not very happy. Now, the challenge that the gentleman had is he didn't have that many individuals to provide the maintenance. Ι will say that he has worked hard to increase it with what he could do with the resources that he had. But I almost got

kind of tickled by--I shouldn't say "tickled," but, Sergeant Major, it is kind of like when you grab a Gunny and you say, "Gunny, get over here. I have got a task for you. I want this cleaned up." And he said, "Okay." "We have got the weeds around that side of the building. I want them cleaned up." So what does he do? He grabs the weed eater and a bunch of guys and they weed eat it so well, there is no grass. They weed it all the way to the dirt, right? So I have this wonderful picture at Andersonville. They have got dirt now around all the stones. We are not going to have any weeds anymore. So I look at this and go, okay, I guess I was making a demand to get rid of the weeds. We got rid of the weeds, but what do we do with the aesthetic appearance? So I am just like, all right, time out here. We need to get the standards right. I think, Mr. Chairman, you and I can get this one resolved and work with the VA. I know all of you agree on this one, and we will get it taken care of. Thank you all very much for your testimony. Yes? Mr. Smith. Congressman Buyer, I would like to remind you that there are 38 States that have veterans cemeteries. There are 70 or 80 cemeteries in those 38 States. So that is another one. Mr. Buyer. Well, if you want to enjoin and you go after all the governors to hit the standards that we are about to hit --Mr. Smith. All right.

Mr. Buyer. -- I will applaud that. But I don't have jurisdiction over all those State cemeteries, okay?

Mr. Buyer. Okay. Thank you. Mr. Buyer. I will enjoy you with that. Thank you very much for all of your testimony, and Chairman Akaka, it is a privilege and a pleasure to work I yield back. with you. Chairman Akaka. [Presiding.] Thank you very much, Ranking Member Buyer. Let me ask one question here that has come up, and this has to do with caregivers. Some of you have testified in support of having VA provide support services for caregivers of seriously injured veterans. This would be a significant shift for VA in that, typically, benefits for family members are very limited. For those who support this idea, what is the single best argument you would make for this change in mission for VA? Mr. Norton? Colonel Norton. If I may, Mr. Chairman, I think it really falls into what you talked about at the outset of the hearing, and that is the absolute obligation of the nation to take care of its warriors, for those who have served and borne the battle, as President Lincoln has said. The fact of the matter is, Mr. Chairman, we have family members who are caregivers who have left their jobs, lost their homes, lost their health insurance, are economically destitute because they are providing full-time caregiver services to their severely wounded veterans. The nation can do better than that. We have an absolute obligation to support the wounded warrior, and if the caregivers are the ones who are providing the support services, we believe very strongly

that there is an obligation to provide a system of training, certification, compensation, even health insurance for those caregivers when we are talking about severely wounded warriors who need such support. And that is why we strongly support the bill that was just introduced last week by Senator Durbin and Senator Hutchison and others. Thank you, Mr. Chairman. Chairman Akaka. Thank you. Are there any--Mr. Norton? Colonel Norton. Yes, Mr. Chairman. I quess we feel that with the careqivers being trained and paid, it would relieve some of the help in the VA. The VA, in my estimation, anyway, personally, is lacking in a lot of the areas when it comes to this kind of care. Our veterans, whether they are male or female, feel comfortable around their own family. If they could be certified, trained, and paid, then they don't have to go to a VA hospital. They don't have to have VA employees checking on them because they would be guasi-VA employees, if you want to look at it that way. And I think it would be better care for the veterans that have the ability to be cared for at home or off the VA and make them a better quality of life for them because they are being cared for by If we could get a system where their own loved ones. they could be actually certified to be caretakers and get some compensation for them, rather than running them down to a VA center 150 miles away in the middle of the night, these people would be certified and take care of them, and I think to me it is a quality of life issue, also, that these veterans can stay with their own loved ones. Chairman Akaka. Mr. Rowan? Mr. Rowan. Yes, Mr. Chairman. My understanding in

talking to my colleagues is that there was a bill to allow family members to get aid and dependents money, and I think we need to revisit that if that was the case, because that would take care of a lot of what you are talking about if, in fact, a family member, instead of going out and hiring an outside assistant, could take that position, it would be wonderful. I mean, quite honestly, the VA acts as if nobody has а family. They just totally ignore the family when it comes to not only this issue, but any issue. When we talk about mental health questions, for example, with PTSD and things, everybody who has studied the issue knows about secondary PTSD for the children and PTSD with regards to the spouse, and yet we don't get any help for that, either. Chairman Akaka. Any other comments? Mr. **Overstreet?** Major Overstreet. Mr. Chairman, thank you, sir. Ι think there are a couple of issues here. One is it doesn't make any difference how tough you are or how bad you are hurt or how long your hospital stay is going to be. You can take the toughest soldier, marine, sailor, airman, whatever, and I will guarantee you, when they are hurt, the person that they want to see, and I see this all the time in their hospitals, is their mother. And when they get over that first initial, when they are able to go home, whether they have PTSD or traumatic brain injury or any of these other things, they want to be around a comfortable setting. They want to go home.

So I think in that case, it is going to be up to us for some kind of remuneration for the family. As someone already alluded to, I see people day in and day out that lose their homes, lose everything that they have just to qo be with their service member, and that is truly a shame, that this nation calls upon them and they did what they were called to do and now we are not there to kind of prop them up when they really need it. So I think it comes down for training some of the family members and some remuneration for the family members, because some of these young men and women that we have, and not so young men and women, it is a 24/7, someone has to be dedicated to take care of them during that time. So once again, it is a matter of us training them and giving them а livelihood to sustain the rest of their life, because in some cases, that is what it is going to be, for the rest of their life, and we need to put them in a setting where they feel comfortable with that. Chairman Akaka. Mr. Roy? Mr. Chairman, it comes back to the basic Mr. Roy. question of access into the health care system for those who have earned that right. Whether we are talking in-home care, hospital care, rural health care, all this comes back to the simple premise of are we going to give access to our veterans? And then the VA has to take a look at health care as what is best for the veteran, and that includes home It is just a very simple premise that one size care. does not fit all anymore. We have to take a look at what is best

for the veteran. How are we going to improve his quality of life, as somebody has said? We have all had--many of our VSos have members that are quadriplegics in home and we are taking care of them versus the VA system and we have to get out of that. So is there a very easy answer to it? No, because it is a complex issue. But we have to start thinking out of the box, as we have talked about before. Chairman Akaka. Well, I thank you so much for your responses. You have been so helpful. In closing, I want to thank all of our witnesses again for appearing before us today. Your testimony has given us insight, more insight into your organizations' very, very diverse legislative priorities. As always, I look forward to working together to better the lives of all veterans and their families. This hearing has been great for all of us and we will continue to work together in this 21st century and improve the quality of the services that we give our veterans. This hearing is now adjourned. [Whereupon, at 11:53 a.m., the committees were adjourned.]